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14-Aug-2003 DOC\_NBR: 1995USUNN02311

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	LAB-01	L-01	ADS-00	M-00	NEA-01	NSAE-00	OIC-02
	OIG-04	OMB-01	PA-02	PM-00	PRS-01	P-01	SP-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	SA-01	PMB-00
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FM USMISSION <<USUN>> NEW YORK  
TO OSD WASHDC PRIORITY  
INFO SECSTATE WASHDC PRIORITY 5535  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY ACCRA PRIORITY  
WHITEHOUSE WASHDC PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
CJCS WASHDC PRIORITY  
JOINT STAFF WASHDC PRIORITY  
SECDEF WASHDC PRIORITY  
USMISSION GENEVA PRIORITY  
UN SECURITY COUNCIL COLLECTIVE PRIORITY  
USCINCEUR VAIHINGEN GE PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY

UNCLAS SECTION 01 OF 03 <<USUN>> NEW YORK 002311

OSD FOR OASD S&R PK/PE; WHITEHOUSE FOR NSC;  
STATE FOR AF AND IO; JOINT STAFF FOR DIR,  
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E.O. 12356: N/A  
TAGS: MARR, MOPS, PREL, PHUM, RW, UNSC  
SUBJECT: UNAMIR TROOPS CONTRIBUTORS MEETING

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1. UNCLASSIFIED - ENTIRE TEXT.

2. SUMMARY. U/SYG ANNAN AND SC PRESIDENT GRAF ZU RANTS AU CO-CHAIR THE TROOP CONTRIBUTORS MEETING THAT ALLOWED MEMBER STATES A REVIEW OF THE SYG'S REPORT AND A BRIEFING OF THE SITUATION ON THE GROUND BY SRSG KHAN. THE SYG'S REPORT OUTLINED A REDEFINED UNAMIR MISSION FOCUSING ON CONFIDENCE BUILDING WITH A REDUCED FORCE OF 2330 TROOPS, 350 MILOBS, AND 65 CIVPOL. KHAN NOTED <<RWANDA>> WAS RETURNING TO NORMALCY BUT EMPHASIZED THE CHALLENGES OF CROSS BORDER INCURSIONS, OVERCROWDED PRISONS, BRINGING THOSE RESPONSIBLE FOR THE GENOCIDE TO JUSTICE, AND THE SEVERE LACK OF FINANCING. MEMBER STATES CALLED ON THE GOR TO ACCEPT THE SYG'S RECOMMENDATIONS. END SUMMARY.

3. U/SYG KOFFI ANNAN OPENED THE MEETING BY WELCOMING SRSG SHAHARYAR KHAN BACK TO UNHQ AND REMINDING ALL THAT THE UNAMIR MANDATE WOULD EXPIRE ON 9 JUN. ANNAN NOTED THAT ALTHOUGH THE GOR HAD MADE SUBSTANTIAL PROGRESS IN BRINGING STABILITY TO THE COUNTRY, THE CURRENT CROSS BORDER INCURSIONS BY THE FORMER <<RWANDA>> MILITARY CONTINUED TO BE A LARGE SOURCE OF CONCERN. HE THEN

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TURNED TO THE CO-CHAIRMAN, SECURITY COUNCIL PRESIDENT AMB GRAF ZU RANTZAU (GERMANY) WHO OUTLINED THAT THE COUNCIL WOULD DISCUSS THE SYG'S REPORT ON 7 JUN WITH THE GOAL OF COMPLETING THE RESOLUTION BY 9 JUN.

4. A/SYG IQBAL RIZA CONTINUED STATING THAT SRSG KHAN WAS CONSULTING WITH THE GOR BASED ON A MUTUAL SURVEY OF NEEDS. HE NOTED THAT THESE POINTED TO A SHIFT IN THE MISSION'S FOCUS FROM PEACEKEEPING TO CONFIDENCE BUILDING. HE THEN OUTLINED THE SYG REPORT HIGHLIGHTING THE SYG'S BELIEF THAT THE MISSION SHOULD CENTER ON PERFORMING THE FOLLOWING TASKS:

A) PROTECTING THE MEMBERS OF THE TRIBUNAL, OTHER UN AGENCIES, AND THE UN FORCES

B) ASSISTING THE GOR IN CONFIDENCE BUILDING MEASURES AND REFUGEE REPATRIATION. THIS WOULD INCLUDE MONITORING GOR ACTIVITIES WITH POLICE MONITORS; ASSISTING WITH HUMANITARIAN RELIEF; AND PROVIDING ENGINEERING, LOGISTICAL, MEDICAL, AND DEMINING ASSISTANCE.

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RIZA SUMMARIZED THAT THE MISSION OF THE UNAMIR TROOPS WOULD NOW SHIFT TO ASSISTING IN THE ABOVE TASKS AND AWAY FROM "PATROLLING THE COUNTRYSIDE". HE POINTED OUT THE SYG WAS RECOMMENDING A FORCE LEVEL OF 2330 TROOPS, 320 MILITARY OBSERVERS, AND 65 CIVILIAN POLICE. RIZA STATED THAT THE REDUCTION WAS COMMENSURATE WITH THE REDEFINED TASKS AND THAT THE REDEPLOYMENTS WOULD OCCUR OVER THE NEXT THREE MONTHS. RIZA ALSO NOTED THAT THE GOR WAS PROPOSING A FORCE OF ONLY 1800 TROOPS AND 65 CIVILIAN POLICE - HE SAID THE CURRENT MEETINGS IN NEW  
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YORK BETWEEN THE GOR AND THE UN WERE AIMED AT BRIDGING  
THE FORCE STRUCTURE GAP.

5. SRSG KHAN THANKED ALL THE TROOP CONTRIBUTORS FOR THEIR EFFORTS AND EXPRESSED HIS PERSONAL GRATITUDE FOR THE "PRIVILEGE OF LEADING SUCH A HEROIC UNITED FORCE THAT HAD OVERCOME MANY DIFFICULTIES". KHAN CONTINUED STATING THAT "THINGS WERE MUCH BETTER". HE NOTED THAT NORMALCY WAS RETURNING INCLUDING:

A) RE-ESTABLISHMENT OF ELECTRICITY, PURE DRINKING  
WATER, AND AIRPORT ACTIVITIES

B) REBUILDING OF 80  
OF THE HOMES

C) DISCONTINUATION OF THE CIVIL CURFEW

D) REDUCTION TO LESS THAN 1/10 OF THE ROADBLOCKS THAT  
WERE PRESE  
NT NINE MONTHS EARLIER

E) FAR LESS PRESSURE FROM THE ARMED FORCES

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OIG-04	OMB-01	PA-02	PM-00	PRS-01	P-01	SP-00
SS-00	STR-01	TRSE-00	T-00	USIE-00	SA-01	PMB-00
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TO OSD WASHDC PRIORITY

INFO SECSTATE WASHDC PRIORITY 5536

AMEMBASSY NAIROBI PRIORITY

AMEMBASSY ACCRA PRIORITY

WHITEHOUSE WASHDC PRIORITY

AMEMBASSY KAMPALA PRIORITY

CJCS WASHDC PRIORITY

JOINT STAFF WASHDC PRIORITY

SECDEF WASHDC PRIORITY

USMISSION GENEVA PRIORITY

UN SECURITY COUNCIL COLLECTIVE PRIORITY

USCINCEUR VAIHINGEN GE PRIORITY

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SUBJECT: UNAMIR TROOPS CONTRIBUTORS MEETING

HOWEVER, HE DID POINT OUT THAT THERE WERE A NUMBER OF  
CHALLENGES NOW FACING THE MISSION INCLUDING:

A) OVERCROWD PRISONS (42,000 PEOPLE INCARCERATED IN  
FACILITIES BUILT FOR 4,000)

B) A REDUCTION OF REFUGEES RETURNING HOME TO "NEAR  
ZERO"

C) THE RECENT AGGRESSIVE ATTITUDE OF THE GOR TOWARDS  
THE INTERNATIONAL COMMUNITY (NOTE: KHAN STATED THAT  
SINCE THE KIBEHO INCIDENT THE GOR WAS MAKING PROGRESS

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IN ALLOWING HUMANITARIAN ASSISTANCE, CALLING FOR A COMMISSION ON PRISONS, AND ALLOWING A STEADY DECLINE IN THE NUMBER OF ARRESTS. HE ALSO POINTED OUT THAT LEADING UP TO KIBEHO THERE HAD BEEN SEVEN OTHER CAMPS CLOSED - ALL WITHOUT INCIDENT.)

D) THE CONTINUING PROBLEM OF CONVINCING THE RWANDAN PEOPLE THAT JUSTICE WAS BEING SERVED WHILE THE WELL KNOWN PERPETRATORS OF THE GENOCIDE WERE STILL "WALKING AROUND FREE".

E) THE SLOW DISBURSEMENT OF FINANCIAL PLEDGES. KHAN STATED THAT OVER THE PAST YEAR \$700 MILLION WAS PLEDGED  
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WITH ONLY \$69 MILLION DISBURSED OF WHICH \$26 MILLION WAS USED TO PAY THE FORMER GOVERNMENT'S DEBT. THIS SHORTAGE PREVENTED SALARIES FROM BEING PAID, VEHICLES FROM BEING PURCHASED, AND THE ESTABLISHMENT OF THE BASIC FUNCTIONS OF A SOVEREIGN GOVERNMENT. HE EMPHASIZED THAT WITHOUT A FULL OPERATING GOVERNMENT THERE COULD BE NO STABILITY AND THEREFORE NO RECONCILIATION.

F) CROSS BORDER INFILTRATIONS THAT WERE CAUSING THE GENERAL TENSE ENVIRONMENT THROUGHOUT THE COUNTRY.

G) THE PERCEPTION BY THE GOR THAT WHILE THEY ARE UNDER AN ARMS EMBARGO THE NEIGHBORING COUNTRIES WHO - IN THEIR OPINION - WERE ASSISTING THE FORMER GOVERNMENT ARE FREE TO TRADE. KHAN STATED THAT HE DID NOT BELIEVE THE GOVERNMENTS OF ZAIRE OR TANZANIA WERE INVOLVED BUT THAT THE PROBLEM OF INCREASING WEAPONS SUPPLIES HAD TO BE RESOLVED.

KHAN CONCLUDED THAT THE GOR IS THE SOVEREIGN GOVERNMENT OF <<RWANDA>> AND HAD THE RIGHT AND RESPONSIBILITY TO PROTECT ITS CITIZENS. HE SAID THAT A LARGE PARALLEL UN FORCE WOULD ONLY SERVE TO LOWER THE CREDIBILITY OF THE GOR TO PERFORM ITS TASKS AND THEREFORE A REDUCTION OF UNAMIR WAS NEEDED. HE OPINED THAT OVER THE NEXT TWO DAYS THE EXACT AMOUNT OF THAT REDUCTION COULD BE WORKED OUT BETWEEN THE GOR AND THE INTERNATIONAL COMMUNITY.

#### 6. QUESTIONS AND ANSWERS

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- CANADA OPENED THE SESSION BY EXPRESSING FULL SUPPORT FOR THE SHIFT OF UNAMIR FROM A PEACEKEEPING MISSION TO ONE FOCUSED ON CONFIDENCE BUILDING. CANADA NOTED THAT IT AGREED WITH THE SYG'S RECOMMENDED TROOP STRENGTH AND THAT IT WOULD NOT SUPPORT A MISSION WITH INADEQUATE RESOURCES. THEREFORE, EXPECTING A POSITIVE DEVELOPMENT IN THE ONGOING NEGOTIATIONS, CANADA WOULD CONTINUE TO KEEP ITS 120 STRONG FORCE IN COUNTRY AND SUPPORT THE EFFORTS OF UNAMIR. THE AMBASSADOR ALSO NOTED HIS COUNTRY SUPPORTED THE "LAUNCHING" OF THE TRIBUNAL, THE WORK OF THE HUMAN RIGHTS MONITORS, AND THE ACKNOWLEDGMENT BY THE GOR OF THE OVERCROWDED PRISON SYSTEM. CANADA CALLED FOR THE GOR TO CORRECT THE PRISON SITUATION.

- ETHIOPIA ENDORSED THE MOVE TO CONFIDENCE BUILDING MEASURES BUT ASKED WHAT WAS REQUIRED FOR RECONCILIATION TO OCCUR? KAHN STATED THAT RECONCILIATION WOULD HAVE TO BE A REALITY AT ALL LEVELS OF <<RWANDA>>'S SOCIETY. HE SAID RECONCILIATION AT THE NATIONAL LEADERSHIP LEVEL WOULD HAVE TO WAIT AS THERE WERE PARITIES THAT STILL SHOWED ABSOLUTELY NO REMORSE FOR THEIR ACTIONS. HOWEVER, HE DID SAY THAT AT THE "GRASSROOTS" LEVEL

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	LAB-01	L-01	ADS-00	M-00	NEA-01	NSAE-00	OIC-02
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TO OSD WASHDC PRIORITY

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OSD FOR OASD S&R PK/PE; WHITEHOUSE FOR NSC;  
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E.O. 12356: N/A  
TAGS: MARR, MOPS, PREL, PHUM, RW, UNSC  
SUBJECT: UNAMIR TROOPS CONTRIBUTORS MEETING

THERE WERE INDICATIONS THAT RECONCILIATION WAS NOW BEGINNING. FOR EXAMPLE, HE POINTED OUT THAT THE RWANDANS WHO HAD RETURNED TO THE COUNTRY WERE NOW SETTLING BACK INTO THEIR VILLAGES SETTING UP COMMERCE AND TRADE. HE SAID THAT CIVIL SERVANTS OF THE OLD GOVERNMENT WERE RETURNING TO THEIR JOBS, AND THAT OVER 2000 FORMER FAR SOLDIERS WERE NOW INTEGRATED INTO THE NEW ARMY. HE NOTED THAT 2 OF THESE MEN WERE NOW CHIEFS OF POLICE WHILE ANOTHER WAS THE DEPUTY CHIEF OF THE ARMY. KHAN HIGHLIGHTED THAT EVEN WITH THESE CHANGES, HE REAL PROBLEM WAS FINANCIAL - NOT POLITICAL. AS AN EXAMPLE, THERE WAS A REAL NEED TO BUILD BARRACKS FOR THE ARMY BUT UNFORTUNATELY, DUE TO THE MILITARY EMBARGO, FUNDS COULD NOT BE USED FOR MILITARY FACILITIES. HE CONCLUDED STATING THAT WITHOUT FUNDS AND WITHOUT A FEELING THAT JUSTICE IS BEING SERVED THE PROSPECT OF RECONCILIATION WAS NOT GOOD.

- INDIA VOICED ITS CONCERN ON THE LACK OF A FIRM SET OF RULES OF ENGAGEMENT (ROE). THE AMBASSADOR EXPRESSED THE HOPE THAT WITH THE NEW MANDATE THAT A NEW SET OF ROE WOULD BE ISSUED. HE ALSO REQUESTED THAT SYG

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REPORTS BE ISSUED FURTHER IN ADVANCE OF THE RESOLUTION  
TO ALLOW MEMBER STATES TO CONSULT WITH THEIR CAPITALS.  
RIZA RESPONDED THAT THE SECRETARIAT WAS WORKING ON THE  
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NEW ROE, AND THAT THE DELAY IN ISSUING THE SYG REPORT  
WAS DUE TO THE CURRENT NEGOTIATIONS BETWEEN THE GOR AND  
THE UN.

- AUSTRALIA STATED THEY ALSO AGREED WITH THE SYG  
RECOMMENDED FORCE SIZE, AND LIKE CANADA, WOULD BE  
RELUCTANT TO PARTICIPATE IN AN INADEQUATELY RESOURCED  
MISSION. THEY ALSO CALLED ON THE GOR TO BE FULLY  
RECEPTIVE TO THE SYG'S RECOMMENDATIONS ON THE SIZE AND  
MISSION OF UNAMIR.

- US STRESSED THAT THE USG AGREED WITH THE SYG  
CONCLUSIONS AND THAT THE SIZE OF UNAMIR WOULD HAVE TO  
BE REDUCED TO AN EFFECTIVE LEVEL. THE POLOFF NOTED THAT  
THE USG ENCOURAGED THE GOR TO BE FLEXIBLE ON THE ISSUE  
OF FORCE STRENGTH AND THAT THE GOR GIVE THE UN  
OPERATION THEIR FULL SUPPORT. THE POLOFF ALSO RAISED  
THE ISSUE OF PLACING UN OBSERVERS AT THE AIRFIELDS IN  
EASTERN ZAIRE TO ASSIST IN SLOWING DOWN THE ARMS FLOW,  
AND REPORTED THAT THE GOZ WAS RECEPTIVE TO THE IDEA.  
POLOFF CONCLUDED STATING THAT THE USG HAD EXPRESSED  
THEIR SUPPORT FOR THE SYG RECOMMENDATIONS DIRECTLY TO  
THE GOR; AND LIKE MANY OF THE MEMBER STATES SHARED THE  
SRSG'S CONCERN ON THE LACK OF FINANCIAL RESOURCES.

- UK EXPRESSED ITS SUPPORT FOR THE US POSITION AND  
THAT THEY WOULD NOT "SECOND GUESS" THE SYG'S  
RECOMMENDATIONS ON FORCE STRENGTH. THEY ALSO STRESSED  
THAT THEY HAD ALSO MADE THEIR SUPPORT FOR THE SYG'S  
RECOMMENDATIONS KNOWN TO THE GOR.

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ANNAN THANKED ALL FOR THEIR SUPPORT AND CONCLUDED THE  
MEETING. ALBRIGHT

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